

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**Report on the Examination of Basic Financial Statements**  
**For the Year Ended June 30, 2015**

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## **Independent Auditor's Report**

To the Honorable Mayor  
City of North Adams, Massachusetts

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of North Adams, Massachusetts, as of and for the year ended June 30, 2015, (except for the North Adams Retirement System, which is as of December 31, 2014), and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of North Adams, Massachusetts, as of June 30, 2015, (except for the North Adams Retirement System, which is as of December 31, 2014), and the respective changes in financial position, and, the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, other post employment benefit and pension plan schedules as listed on the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the *Governmental Accounting Standards Board*, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of North Adams, Massachusetts' basic financial statements. The Supplementary Schedules, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the financial statements. The Supplementary Schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 8, 2016, on our consideration of the City of North Adams Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of North Adams, Massachusetts' internal control over financial reporting and compliance.

## *Scanlon and Associates, LLC*

Scanlon & Associates, LLC  
South Deerfield, Massachusetts

February 8, 2016

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

## Management's Discussion and Analysis

As management of the City of North Adams, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2015. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

### Financial Highlights

- The City's assets exceeded its liabilities and deferred inflows of resources by \$59,583,132 (net position) for the fiscal year reported. This compares to the previous year when assets exceeded liabilities by \$48,263,362 or an increase of \$11,319,770 (24%).
- As required by Government Accounting Standards Board (GASB) Statement No. 68, in fiscal year 2015 the City recognized their total net pension liability of \$15,074,291 along with a deferred inflow related to pensions of \$1,622,401 on the statement of net position for the first time.
- At the close of the current fiscal year, the City's total governmental funds reported total ending fund balance of \$5,734,762 this year, an increase of \$4,185,281 (270%). The increase was mainly due to the proceeds of bonds and notes.
- The General Fund's total fund balance increased \$675,608 (72%) to \$1,609,977. The ending General fund balance is 4% of revenues, transfers in, a capital lease and the premium on issuance of bonds and 4% of expenditures and transfers out.
- Total liabilities of the City increased by \$7,239,658 (14%) to \$58,753,059 during the fiscal year. This was mainly attributed to increases in warrants payable of \$1,472,043, in the OPEB liability of \$4,373,020, and in net debt and leases of \$2,659,160; and a decrease in the net pension liability for \$2,685,935.
- The City had General fund free cash certified by the Department of Revenue in the amount of \$787,752. The key factors that attributed to the free cash amount for fiscal year 2015 were unexpended/unencumbered appropriations of \$282,900, excess over budget state and local receipts of (\$72,200) and excess over budget (other financing sources) of \$508,000

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of North Adams' basic financial statements. These basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all assets and liabilities and deferred inflows of resources, with the difference between the three reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, airport, public safety, public works, education, health and human services, culture and recreation, employee benefits and insurance, interest, and state assessments. The City does not have any functions classified as business-type activities.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into two categories: governmental funds and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decision. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds and governmental activities*.

The City of North Adams adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Financial Highlights**  
**Statement of Net Position Highlights**

	Governmental Activities		
	2015	2014	Change
<b>Assets:</b>			
Current assets	\$ 17,565,610	\$ 14,489,684	\$ 3,075,926
Noncurrent assets (excluding capital assets)	1,588,824	1,842,390	(253,566)
Capital assets	100,804,158	83,444,689	17,359,469
<b>Total assets</b>	<b>119,958,592</b>	<b>99,776,763</b>	<b>20,181,829</b>
<b>Liabilities:</b>			
Current liabilities (excluding debt and lease)	7,215,498	4,351,452	2,864,046
Current debt and leases payable	1,615,229	5,886,479	(4,271,250)
Noncurrent liabilities (excluding debt and lease)	35,515,911	33,799,459	1,716,452
Noncurrent debt and leases payable	14,406,421	7,476,011	6,930,410
<b>Total liabilities</b>	<b>58,753,059</b>	<b>51,513,401</b>	<b>7,239,658</b>
<b>Deferred Inflows of Resources:</b>			
Deferred inflows related to pensions	<b>1,622,401</b>	-	<b>1,622,401</b>
<b>Net Position:</b>			
Net investment in capital assets	86,624,476	72,176,455	14,448,021
Restricted	4,556,346	5,333,238	(776,892)
Unrestricted	(31,597,690)	(14,172,040)	(17,425,650)
<b>Total net position</b>	<b>\$ 59,583,132</b>	<b>\$ 63,337,653</b>	<b>\$ (3,754,521)</b>

**Financial Highlights**  
**Statement of Activities Highlights**

	Governmental Activities		
	2015	2014	Change
<b>Program Revenues:</b>			
Charges for services	\$ 6,899,534	\$ 6,495,729	\$ 403,805
Operating grants and contributions	22,516,944	24,569,232	(2,052,288)
Capital grants and contributions	16,384,065	4,364,851	12,019,214
<b>General Revenues:</b>			
Property taxes	14,900,544	14,437,346	463,198
Motor vehicle and other taxes	1,041,209	951,473	89,736
Hotel room occupancy taxes	446,846	425,931	20,915
Penalties and interest on taxes	178,703	185,265	(6,562)
Nonrestricted grants	4,287,447	3,977,705	309,742
Unrestricted investment income	12,440	8,073	4,367
Miscellaneous	1,267	1,958	(691)
Gain on sale of capital asset	-	218,418	(218,418)
<b>Total revenues</b>	<b>66,668,999</b>	<b>55,635,981</b>	<b>11,033,018</b>
<b>Expenses:</b>			
General government	5,008,699	3,518,660	1,490,039
Airport	599,502	578,213	21,289
Public safety	4,629,111	4,570,638	58,473
Public works	5,383,222	6,129,185	(745,963)
Education	22,101,747	22,532,942	(431,195)
Health and human services	1,073,772	1,084,072	(10,300)
Culture and recreation	1,274,202	1,292,898	(18,696)
Employee benefits and insurance	12,259,234	14,590,227	(2,330,993)
State assessments	2,382,209	2,575,871	(193,662)
Interest	637,531	435,979	201,552
<b>Total expenses</b>	<b>55,349,229</b>	<b>57,308,685</b>	<b>(1,959,456)</b>
<b>Change in net position</b>	<b>11,319,770</b>	<b>(1,672,704)</b>	<b>12,992,474</b>
<b>Net position - beginning of year</b>	<b>48,263,362</b>	<b>49,936,066</b>	<b>(1,672,704)</b>
<b>Net position - end of year</b>	<b>\$ 59,583,132</b>	<b>\$ 48,263,362</b>	<b>\$ 11,319,770</b>

**Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Assets exceeded liabilities and deferred inflows or resources by \$59,583,132 at the close of fiscal year 2015.

Net position of \$86,624,476 reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure); less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the net position, \$4,556,346 represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* is (\$31,597,690).

At the end of the current fiscal year, the City is able to report positive balances in two of the three categories of net position for its governmental activities. The unrestricted governmental activities resulted in a negative

balance mainly due to the accrual of the OPEB obligation and net pension liabilities that are required under GASB to be recognized in the City's financial statements. These liabilities are presented on the statement of net position; OPEB obligation is \$22,718,542 and for net pension is \$12,388,356.

The governmental activities net position increased by \$11,319,770 (24%) during the current fiscal year. The key elements of the increase in net position for fiscal year 2015 was attributed to the acquisition of \$20,784,475 in new capital assets (the Silvio Conte Middle School renovation) exceeding the depreciation expense (normally spread out over the useful life of the asset) for the year of \$3,425,006 and a net decrease (repayments and proceeds) resulting from bonds and leases of \$6,788,177.

### **Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$5,734,762 an increase of \$4,185,281 (270%) in comparison with the prior year, resulting mainly from the issuance of debt.

Breakdown of the governmental fund balances are as follows:

- Restricted fund balance - \$4,199,447 (73%).
- Committed fund balance - \$226,494 (4%).
- Assigned fund balance - \$288,353 (5%).
- Unassigned fund balance – \$1,020,468 (18%).

At the end of the fiscal year, the General Fund reported a fund balance of \$1,609,977 increasing \$675,608 (72%) from the prior year. Of the \$1,609,977, the unassigned amount is \$1,321,624 (82%) and the assigned amount is \$288,353 (18%). General fund revenues were \$2,168,629 (5%) less than the prior fiscal year as expenditures also decreased by \$2,432,809 (6%).

The main components of the decreases in general fund revenues were related to increases in property taxes in the amount of \$466,206 (3%), intergovernmental receipts of \$176,257 (1%) and user charges of \$165,026 (5%), and a decrease in intergovernmental on-behalf receipts of \$3,044,727 (65%) (due to the implementation of GASB Statement No. 68) from the prior year.

The major changes with the general fund expenditures from the prior fiscal year were as follows:

- Increase in Education expenditures \$209,897 (1%).
- Decrease in Employee benefits and insurance expenditures of \$2,588,221 (22%).
- Decrease in State assessments of \$193,662 (8%).
- Increase in principal and interest on debt service expenditures of \$285,563 (18%).

The *School Renovation Fund* is used to account for the construction of a new middle school. The fund has a balance of \$786,805 and shows an increase of \$1,585,147 (199%) in total operations. This amount was attributed to receipts from the Massachusetts School Building Authority of \$13,045,551, expenditures of \$17,960,404 and the issue of a bond for \$6,500,000.

### **General Fund Budgetary Highlights**

The final general fund budget for fiscal year 2015 was \$40,622,559. This was an increase of \$598,228 (1%) over the previous year's budget.

There was an increase of \$101,431 between the total original budget and the total final amended budget. The changes are attributed to council votes during the year for various budget operating line items.

General fund expenditures were less than budgeted by \$571,242. Of the \$571,242 in under budget expenditures \$288,353 has been carried over to fiscal year 2016.

There are negative variances in the City's revenues. A major contributor to this was the economic downturn in the economy. Among the negative variances were property taxes of \$28,109 and charges for services of \$143,222 and license, permits and fees of \$26,200 as collections did not meet budgeted expectations. The overall the total revenues did not meet budget expectations with a deficit of \$100,347.

There was a negative variance in public safety expenditures of \$14,760. The total overall expenses ended with a surplus of \$282,889.

### **Capital Asset and Debt Administration**

**Capital Assets.** The City's investment in capital assets for its governmental activities as of June 30, 2015 amounts to \$100,804,158.

The investment in capital assets includes land, construction in progress, buildings and renovations, machinery, equipment and other and infrastructure.

Major capital events during the current fiscal year in the governmental type funds included the following:

- Airport runway/taxiway improvements for \$927,498.
- Skate park development for \$10,950.
- Police vehicles for \$77,650.
- Heritage Park roads and sidewalks for \$620,843.
- Department of public works vehicles and equipment for \$407,234.
- School department vehicle and equipment for \$66,533.
- Silvio Conte Middle School renovation for \$17,960,403.
- Armory improvements for \$127,644.
- Kemp Park/Windsor Lake Beach playgrounds for \$205,024.

**Debt.** The City's governmental outstanding long-term notes and debt as of June 30, 2015 totaled \$15,672,462. Of this, \$540,000 is for street and sidewalk improvements, \$195,000 for Greylock and Sullivan roofs, \$2,595,700 for municipal purpose loans, \$6,500,000 for the middle school renovation, \$561,700 for airport improvements, \$562,600 for landfill closure, \$3,043,462 for water and sewer system improvements and \$1,674,000 is for an Intergovernmental Loan - Section 108 U. S. Department of Housing and Urban Development (HUD).

The City also has capital leases for the financing of three police vehicles, one fire department vehicle, a department of public works tractor and a school pickup truck. The leases are due in 2017. The City currently owes \$35,299 on the leases consisting of \$32,521 in principal and \$2,778 in interest.

The City also has bond anticipation notes outstanding as of June 30, 2015 in the amount of \$316,667 for departmental equipment.

Please refer to notes 3D, 3F, 3G and 3H for further discussion of the major capital assets and debt activity.

### **Fiscal Year 2015 Budget**

The City of North Adams City Council votes a budget for the next fiscal year at a City Council meeting before the end of the fiscal year. The financial statements for June 30, 2015 do not reflect the fiscal year 2016 City Council actions.

The City Council meeting on June 23, 2015 authorized a fiscal year 2016 operating and capital budget as follows:

**Budget:**

Raise and Appropriate (Taxation and Estimated Revenue)      \$ 38,569,857

**Requests for Information**

This financial report is designed to provide a general overview of the City of North Adams' finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Auditor, City Hall, 10 Main Street, North Adams, Massachusetts, 01247.

## **BASIC FINANCIAL STATEMENTS**

**CITY OF NORTH ADAMS, MASSACHUSETTS  
STATEMENT OF NET POSITION  
JUNE 30, 2015**

	<b>Primary Government</b>
	<b>Governmental</b>
	<b>Activities</b>
<b>ASSETS</b>	
CURRENT:	
Cash and Cash Equivalents	\$ 8,560,551
Investments	365,461
Receivables, net of allowance for uncollectibles:	
Property Taxes	397,701
Tax Liens	2,421,766
Excise Taxes	179,914
User Charges	545,081
Departmental	220,547
Loans	270,302
Due from Other Governments	4,406,432
Tax Foreclosures	197,855
Total current assets	17,565,610
NONCURRENT:	
Receivables, net of allowance for uncollectibles:	
Loans	1,464,000
Due from Other Governments	124,824
Capital Assets, net of accumulated Depreciation	
Nondepreciable	43,719,419
Depreciable	57,084,739
Total noncurrent assets	102,392,982
<b>Total Assets</b>	<b>119,958,592</b>
<b>LIABILITIES</b>	
CURRENT:	
Warrants and Accounts Payable	3,062,043
Retainage Payable	928,997
Accrued Payroll	2,308,842
Payroll Withholdings	241,065
Accrued Interest	242,187
Other	42,388
Compensated Absences	389,976
Bond Anticipation Notes Payable	316,667
Intergovernmental - Loan Payable	210,000
Bonds and Leases Payable	1,088,562
Total current liabilities	8,830,727
NONCURRENT:	
Compensated Absences	409,013
OPEB Obligation Payable	22,718,542
Net Pension Liability	12,388,356
Intergovernmental - Loan Payable	1,464,000
Bonds and Leases Payable	12,942,421
Total noncurrent liabilities	49,922,332
<b>Total Liabilities</b>	<b>58,753,059</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Inflows Related to Pensions	1,622,401
<b>NET POSITION</b>	
Net Investment in Capital Assets	86,624,476
Restricted for:	
Capital Projects	1,207,065
Federal & State Grants	1,046,518
Permanent Funds	510,726
Other Purposes	1,792,037
Unrestricted	(31,597,690)
<b>Total Net Position</b>	<b>\$ 59,583,132</b>

The Notes to the Financial Statements are an integral part of this Statement.



**CITY OF NORTH ADAMS, MASSACHUSETTS  
BALANCE SHEET - GOVERNMENTAL FUNDS  
JUNE 30, 2015**

	General Fund	School Renovation Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets:</b>				
Cash and Cash Equivalents	\$ 4,445,729	\$ 1,186,254	\$ 2,928,568	\$ 8,560,551
Investments	-	-	365,461	365,461
Receivables, net of allowance for uncollectibles:				
Property Taxes	397,701	-	-	397,701
Tax Liens	2,421,766	-	-	2,421,766
Excise Taxes	179,914	-	-	179,914
User Charges	545,081	-	-	545,081
Departmental	171,091	-	49,456	220,547
Loans	-	-	1,734,302	1,734,302
Due from Other Governments	614,483	1,956,430	1,754,760	4,325,673
Tax Foreclosures	197,855	-	-	197,855
<b>Total Assets</b>	<b>\$ 8,973,620</b>	<b>\$ 3,142,684</b>	<b>\$ 6,832,547</b>	<b>\$ 18,948,851</b>
<b>Liabilities:</b>				
Warrants and Accounts Payable	\$ 556,727	\$ 1,427,925	\$ 1,077,391	\$ 3,062,043
Retainage Payable	-	927,954	1,043	928,997
Accrued Payroll	2,224,764	-	84,078	2,308,842
Employee Withholdings	241,065	-	-	241,065
Other	42,388	-	-	42,388
Bond Anticipation Note Payable	-	-	316,667	316,667
<b>Total Liabilities</b>	<b>3,064,944</b>	<b>2,355,879</b>	<b>1,479,179</b>	<b>6,900,002</b>
<b>Deferred Inflows of Resources - Unavailable Revenue</b>	<b>4,298,699</b>	<b>-</b>	<b>2,015,388</b>	<b>6,314,087</b>
<b>Fund Balance:</b>				
Restricted	-	786,805	3,412,642	4,199,447
Committed	-	-	226,494	226,494
Assigned	288,353	-	-	288,353
Unassigned	1,321,624	-	(301,156)	1,020,468
<b>Total Fund Balance</b>	<b>1,609,977</b>	<b>786,805</b>	<b>3,337,980</b>	<b>5,734,762</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 8,973,620</b>	<b>\$ 3,142,684</b>	<b>\$ 6,832,547</b>	<b>\$ 18,948,851</b>

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF NORTH ADAMS, MASSACHUSETTS  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES - GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2015**

	General Fund	School Renovation Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues:</b>				
Property Taxes	\$ 14,772,835	\$ -	\$ -	\$ 14,772,835
Intergovernmental	18,450,006	13,045,551	9,975,644	41,471,201
Excise and Other Taxes	1,489,108	-	-	1,489,108
Charges for Services - User Charges	3,747,842	-	1,448,345	5,196,187
Licenses, Permits, Fees	1,528,970	-	-	1,528,970
Other	-	-	244,649	244,649
Interest on Delinquent Taxes	178,703	-	-	178,703
Investment Income	12,440	-	19,995	32,435
Intergovernmental - "On-behalf" Payments	1,671,110	-	-	1,671,110
<b>Total Revenues</b>	<b>41,851,014</b>	<b>13,045,551</b>	<b>11,688,633</b>	<b>66,585,198</b>
<b>Expenditures:</b>				
Current:				
General Government	2,442,613	-	2,313,548	4,756,161
Airport	-	-	992,605	992,605
Public Safety	3,555,205	-	991,839	4,547,044
Public Works	4,168,884	-	1,553,587	5,722,471
Education	16,947,978	17,960,404	4,351,410	39,259,792
Health and Human Services	966,977	-	109,768	1,076,745
Culture and Recreation	464,207	-	723,661	1,187,868
Employee Benefits and Insurance	8,937,688	-	12,060	8,949,748
State Assessments	2,382,209	-	-	2,382,209
Debt Service:				
Principal	1,411,743	-	237,500	1,649,243
Interest	470,598	-	104,115	574,713
<b>Total Expenditures</b>	<b>41,748,102</b>	<b>17,960,404</b>	<b>11,390,093</b>	<b>71,098,599</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>102,912</b>	<b>(4,914,853)</b>	<b>298,540</b>	<b>(4,513,401)</b>
<b>Other Financing Sources (Uses):</b>				
Operating Transfers In	360,217	-	10,881	371,098
Operating Transfers Out	(10,881)	-	(360,217)	(371,098)
Capital Lease	25,675	-	-	25,675
Premium on Issuance of Bonds	197,685	-	-	197,685
Proceeds from Bonds and Notes	-	6,500,000	1,975,322	8,475,322
<b>Total Other Financing Sources (Uses)</b>	<b>572,696</b>	<b>6,500,000</b>	<b>1,625,986</b>	<b>8,698,682</b>
<b>Net Change in Fund Balances</b>	<b>675,608</b>	<b>1,585,147</b>	<b>1,924,526</b>	<b>4,185,281</b>
<b>Fund Balances, Beginning of Year</b>	<b>934,369</b>	<b>(798,342)</b>	<b>1,413,454</b>	<b>1,549,481</b>
<b>Fund Balances, End of Year</b>	<b>\$ 1,609,977</b>	<b>\$ 786,805</b>	<b>\$ 3,337,980</b>	<b>\$ 5,734,762</b>

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**Reconciliation of the Governmental Funds Balance Sheet**  
**Total Fund Balances to the Statement of Net Position**  
**For the Year Ended June 30, 2015**

<b>Total Governmental Fund Balances</b>		\$	5,734,762
Capital Assets (net) used in governmental activities are not financial resources and therefore, are not reported in the funds.			100,804,158
Revenues are recognized on an accrual basis of accounting instead of a modified accrual basis.			6,519,670
Certain changes in the net pension liability are required to be included in pension expense over future periods. These changes are reported as deferred outflows of resources or (deferred inflows of resources) related to pensions.			(1,622,401)
Long Term liabilities are not due and payable in the current period and therefore, are not reported in the governmental funds:			
Bonds and Leases Payable	\$	(14,030,983)	
Intergovernmental Loan Payable		(1,674,000)	
Other Post Employment Benefits Payable		(22,718,542)	
Net Pension Liability		(12,388,356)	
Compensated Absences		(798,989)	(51,610,870)
In the statement of activities, interest is accrued on outstanding long term debt, whereas in governmental funds, interest is not reported until due.			(242,187)
<b>Net Position of Governmental Activities</b>		<b>\$</b>	<b>59,583,132</b>

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**Reconciliation of the Statement of Revenues, Expenditures**  
**and Changes in Fund Balances of Governmental Funds**  
**to the Statement of Activities**  
**For the Year Ended June 30, 2015**

**Net Change in Fund Balances - Total Governmental Funds** \$ 4,185,281

Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and are reported as depreciation expense:

Capital Outlay Purchases	\$ 20,784,475	
Depreciation	<u>(3,425,006)</u>	17,359,469

Revenue in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred inflows, WCWT principal subsidy and Mass MoCA Receivable.

(113,884)

The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net Position:

Repayment of Debt and Lease Principal	1,712,820	
Proceeds from Issuance of Bonds and Leases	<u>(8,500,997)</u>	(6,788,177)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Net Change in Compensated Absences	49,385	
Net Change in Other Post Employment Benefits	(4,373,020)	
Net Change in Deferred Outflow/(Inflow) of Resources related to Pensions	(1,622,401)	
Net Change in Net Pension Liability	2,685,935	
Net Change in Accrued Interest on Long-Term Debt	<u>(62,818)</u>	(3,322,919)

**Change in Net Position of Governmental Activities** \$ 11,319,770

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF NORTH ADAMS, MASSACHUSETTS  
STATEMENT OF REVENUES AND EXPENDITURES - BUDGETARY BASIS -  
NON-GAAP - BUDGET AND ACTUAL - GENERAL FUND  
FOR THE YEAR ENDED JUNE 30, 2015**

	<u>Budgeted Amounts</u>			Actual Budgetary Basis	Amounts Carried Forward to Next Year	Variance with Final Budget Positive (Negative)
	Amounts Carried		Final Budget			
	Forward from Prior Year	Original Budget				
<b>Revenues:</b>						
Property Taxes	\$ -	\$ 14,804,044	\$ 14,804,044	\$ 14,775,935	\$ -	\$ (28,109)
Intergovernmental	-	18,417,549	18,417,549	18,450,006	-	32,457
Excise and Other Taxes	-	1,427,458	1,427,458	1,489,108	-	61,650
Charges for Services - User Charges	-	3,891,064	3,891,064	3,747,842	-	(143,222)
Licenses, Permits, Fees	-	1,555,170	1,555,170	1,528,970	-	(26,200)
Interest on Delinquent Taxes	-	178,066	178,066	178,703	-	637
Interest on Investments	-	10,000	10,000	12,440	-	2,440
<b>Total Revenues</b>	-	40,283,351	40,283,351	40,183,004	-	(100,347)
<b>Expenditures:</b>						
Current:						
General Government	43,342	2,404,620	2,520,893	2,442,613	51,570	26,710
Airport	-	-	-	-	-	-
Public Safety	-	3,518,175	3,540,445	3,555,205	-	(14,760)
Public Works	-	4,090,224	4,183,714	4,168,884	-	14,830
Education	205,316	16,954,213	17,159,529	16,922,303	236,783	443
Health and Human Services	-	1,074,378	967,838	966,977	-	861
Culture and Recreation	-	484,349	471,099	464,207	-	6,892
Employee Benefits and Insurance	-	7,308,794	7,341,212	7,340,483	-	729
State Assessments	-	2,505,472	2,505,472	2,382,209	-	123,263
Debt Service:						
Principal	-	1,369,562	1,369,674	1,369,456	-	218
Interest	-	562,683	562,683	438,980	-	123,703
<b>Total Expenditures</b>	248,658	40,272,470	40,622,559	40,051,317	288,353	282,889
<b>Excess of Revenues Over (Under) Expenditures</b>	(248,658)	10,881	(339,208)	131,687	(288,353)	182,542
<b>Other Financing Sources (Uses):</b>						
Operating Transfers In	-	-	49,861	360,217	-	310,356
Operating Transfers Out	-	(10,881)	(151,703)	(151,703)	-	-
Premium on Issuance of Bonds	-	-	-	197,685	-	197,685
<b>Total Other Financing Sources (Uses)</b>	-	(10,881)	(101,842)	406,199	-	508,041
<b>Net Change in Budgetary Fund Balance</b>	(248,658)	-	(441,050)	537,886		<u>\$ 690,583</u>
<b>Other Budgetary Items:</b>						
Free Cash and Other Reserves	-	-	192,392			
Prior Year Encumbrances	248,658	-	248,658			
<b>Total Other Budgetary Items</b>	248,658	-	441,050			
<b>NET BUDGET</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>			

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**Reconciliation of Revenues and Expenditures**  
**from Budgetary Basis to GAAP Basis**  
**For the Year Ended June 30, 2015**

	<b>Revenues</b>	<b>Expenditures</b>
<b>Reported on a Budgetary Basis</b>	\$ 40,183,004	\$ 40,051,317
<i>Adjustments:</i>		
Recognition of Intergovernmental Revenue - "on behalf payments"	1,671,110	-
Recognition of Expenditures - "on behalf payments"	-	1,671,110
Capital Lease	-	25,675
Net Decrease in Revenue from Recording 60-Day Receipts	(3,100)	-
<b>Reported on a GAAP Basis</b>	\$ 41,851,014	\$ 41,748,102

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF NORTH ADAMS, MASSACHUSETTS  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2015**

	<b>North Adams Employees Retirement System Pension Trust Fund (as of December 31, 2014)</b>	<b>Private Purpose Trust Funds</b>	<b>Agency Funds</b>
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 33,217	\$ 317,665	\$ 424,018
Investments	56,207,796	-	-
Accrued Interest and Dividends	81,119	-	-
Accounts Receivable	60,455	-	-
<b>Total Assets</b>	<b>56,382,587</b>	<b>317,665</b>	<b>424,018</b>
<b>LIABILITIES</b>			
Warrants Payable	28,734	11,513	303,490
Due to Others	-	-	42,201
Due to Student Groups	-	-	78,327
<b>Total Liabilities</b>	<b>28,734</b>	<b>11,513</b>	<b>424,018</b>
<b>NET POSITION</b>			
Held in Trust for Pension Benefits and Other Purposes	\$ 56,353,853	\$ 306,152	\$ -

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF NORTH ADAMS, MASSACHUSETTS  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2015**

	<b>North Adams Employees Retirement System Pension Trust Fund (as of December 31, 2014)</b>	<b>Private Purpose Trust Funds</b>
<b>Additions</b>		
Contributions:		
Employers	\$ 2,653,090	\$ -
Plan Members	964,491	-
Transfers/Reimbursements from Other Systems	112,043	-
Commonwealth of Massachusetts - COLA	87,289	-
Miscellaneous	-	991
Total Contributions	3,816,913	991
Investment Income:		
Interest & Dividends	995,961	3,060
Net Change in Fair Value of Investments	5,451,967	-
Total Investment Earnings	6,447,928	3,060
Less Investment Expense	(245,920)	-
Net Investment Earnings	6,202,008	3,060
<b>Total Additions</b>	10,018,921	4,051
<b>Deductions:</b>		
Benefit Payments to Plan Members and Beneficiaries	4,162,789	-
Refunds to Members	135,513	-
Transfers to Other Systems	278,850	-
Educational Scholarships	-	3,384
General Expenses	107,080	-
<b>Total Deductions</b>	4,684,232	3,384
<b>Change in Net Position</b>	5,334,689	667
<b>Net Position at Beginning of Year</b>	51,019,164	305,485
<b>Net Position at End of Year</b>	\$ 56,353,853	\$ 306,152

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of the City of North Adams, Massachusetts (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant City accounting policies are described herein.

**A. Reporting Entity**

The City was created under the laws of the State of Massachusetts in 1895. The City operates under an elected Mayor and nine member Council form of government.

For financial reporting purposes, the City has included all funds, organizations, account groups, agencies, boards, commissions and institutions. The City has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the basic financial statements to be misleading or incomplete.

Blended component units are entities that are legally separate from the City, but are so related that they are, in substance, part of the City's operations and so data from these units are combined with data of the primary government. The following component unit is blended within the primary government in the fiduciary funds:

***The North Adams Retirement System (the System)*** was established to provide retirement benefits to City employees, and their beneficiaries. The System is governed by a five-member board comprised of two members elected by the System's participants, two member appointed by the governing authority and one member appointed by the other Board members. The System is presented using the accrual basis of accounting and is reported as a pension trust fund in the fiduciary fund financial statements.

The System issues a publicly available unaudited financial report in accordance with guidelines established by the Commonwealth of Massachusetts' (Commonwealth) Public Employee Retirement Administration Commission (PERAC). That report may be obtained by contacting the System located at 85 Main Street, North Adams, Massachusetts, 01247.

The City is responsible for electing/appointing the governing board and/or committee members of the North Adams Housing Authority, Northern Berkshire Vocational Regional School and Hoosac Water Quality District. These related organizations are excluded from the financial reporting entity because the City's accountability does not extend beyond the City electing/appointing the board and/or committee members and does not have oversight responsibility. Audited financial statements are available from the respective organization. A description of the related organizations is as follows:

***North Adams Housing Authority*** - A public housing agency that provides housing assistance to eligible and qualified low and moderate income families, the elderly and handicapped. The housing authority is an autonomous and self-sufficient agency under the State Executive Office of Communities and Development. The City has no significant influence over management, budget or policies of the authority.

***Northern Berkshire Vocational Regional School District*** - A regional school district made up of seven communities to serve and provide a learning environment in specific career areas. The regional school district is a separate entity under the Commonwealth of Massachusetts. The City elects four district committee members and appoints one member from the City's school committee

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

for its representation. The District is responsible for both the operating and capital costs related to the school and operates independently from the City.

**Hoosac Water Quality District** - A regional district for the purpose of building, maintaining and operating a system of sewerage collection and disposal system for the City of North Adams, Town of Williamstown and Town of Clarksburg. The District is administered by the District Commission, which is composed of four members, two of which are appointed by the North Adams City Council. The district is responsible for the operating and capital costs related to the district, and operates independently from the City.

**B. Government-Wide and Fund Financial Statements**

**Government-wide financial statements**

The government-wide financial statements (e.g., statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

**Fund financial statements**

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Non-major funds are aggregated and displayed in a single column.

Because governmental fund statements are presented using a measurement focus and basis of accounting different from that used in the government-wide statements' governmental column, a reconciliation is presented that briefly explains the adjustments necessary to reconcile ending net position and the change in net position.

**Major Fund Criteria**

Major funds must be reported if the following criteria are met:

- If the total assets, liabilities, revenues or expenditures/expenses of an individual governmental fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental funds),

*and*

- If the total assets, liabilities, revenues or expenditures/expenses of the individual governmental funds are at least 5 percent of the corresponding element for all governmental funds combined.

Additionally, any other governmental fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

Fiduciary funds are reported by fund type.

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

**Government-wide financial statements**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis* of accounting, as are the fiduciary fund financial statements. Revenues are recognized when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported.

**Fund financial statements**

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis* of accounting. Under the modified accrual basis concept, revenues are recognized as soon as they are both measurable and available. Under the modified accrual basis of accounting revenues are considered to be available when they are collectible within the current period or soon thereafter to be used to pay current liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, excises and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The City reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *school renovation fund* is used to account for financial resources to construct a new middle school.

The non-major governmental fund consists of other special revenue, capital projects, and permanent funds that are aggregated and presented in the *non-major governmental funds* column on the governmental funds financial statements. The following describes the general use of these funds types:

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

The *special revenue fund* is used to account for the proceeds of specific revenue sources (other than permanent or capital projects funds) that are restricted by law or administrative action to expenditures for specified purposes.

The *capital projects fund* is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by Enterprise Funds and Trust Funds).

The *permanent fund* is used to account for financial resources that are legally restricted to the extent that only earnings may be used for purposes that support the governmental programs.

Additionally, the City reports the following fund types:

*Fiduciary fund* financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the government programs.

The *North Adams Employees Retirement System Pension trust fund* is used to account for the activities of the System, which accumulates resources to provide pension benefits to eligible retirees and their beneficiaries.

The *private-purpose trust fund* is used to account for trust arrangements, other than those properly reported in the permanent fund, under which principal and investment income exclusively benefit individuals, private organizations, or other governments.

The *agency fund* is used to account for assets held in a purely custodial capacity.

**D. Cash and Cash Equivalents**

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. The City maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption, "cash and cash equivalents".

Excluding the permanent funds, investment income derived from major and non-major governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Laws (MGL).

**E. Investments**

State and local statutes place certain limitations on the nature of deposits and investments available to the City. Deposits in any financial institution may not exceed certain levels within the financial institution. Non-fiduciary fund investments can be made in securities issued by or unconditionally guaranteed by the U. S. Government or agencies that have a maturity of less than one year from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

Investments in the Contributory Retirement System consist of marketable securities, bonds and short-term money market investments.

All investments are carried at market value.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

**F. Receivables**

The recognition of revenues related to accounts receivable reported in the government-wide financial statements and fund financial statements are reported under the accrual basis of accounting and the modified accrual basis of accounting, respectively.

**Property Taxes, Tax Foreclosures and Tax Liens**

Property taxes are based on assessments as of January 1, 2014 and include betterments, special assessments and liens. Taxes are used to finance the operations of the City for the fiscal year July 1st to June 30th. By law, all taxable property in the Commonwealth of Massachusetts must be assessed at 100% of fair cash value. Taxes are due and payable on July 1st. The City has accepted the quarterly tax payment system. Under the quarterly tax payment system, the assessors make a preliminary tax commitment based on the prior year's net tax and may not exceed, with limited exceptions, fifty percent of that amount. The collector must mail preliminary tax bills each year by July 1st. The preliminary tax is payable in two equal installments. The first installment is due on August 1st and the second installment is due on November 1st. After the City sets the tax rate, the assessors make the actual tax commitment. If actual bills are mailed on or before December 31st, the balance remaining is payable in two equal installments. The first installment is due on February 1st and the second installment is due on May 1st. If bills are mailed after December 31st, the entire balance is not due until May 1st or thirty days after the bills were mailed, whichever is later. Any betterments, special assessments and other charges are added to the actual bills. Interest at the rate of 14% is charged on the amount of any preliminary tax or actual tax installment payment that is unpaid and delinquent and is charged only for the number of days the payment is actually delinquent. If actual tax bills are mailed after December 31st, interest will be computed from May 1st, or the payment due date, whichever is later. The City has an ultimate right to foreclose on property for which taxes have not been paid. Property taxes levied are recorded as receivables. Revenues from property taxes are recognized in the fiscal year for which they have been levied.

The City mailed preliminary tax bills for the fiscal year 2015 on June 27, 2014 that were due on August 1, 2014 and November 3, 2014 and actual bills on December 29, 2014 that were due on February 2, 2015 and May 1, 2015.

The Commonwealth of Massachusetts electorate in November, 1980, passed legislation known as Proposition 2 1/2, in order to limit the amount of revenue to be raised by taxation. The purpose of the legislation was to control the levy of taxes that are assessed to property owners of a City. The legal levy limit under Proposition 2 1/2 for fiscal year 2015 is \$15,019,976.

The total amount raised by taxation was \$15,003,929.

The allowance for uncollectible accounts is estimated based upon historical trends and specific account analysis.

**Excise Taxes**

Excise taxes consist of motor vehicle excise. Motor vehicle excise taxes are assessed annually for each vehicle registered in the City, and are recorded as receivables in the fiscal year of levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair value of those vehicles.

The tax calculation is the fair market value of the vehicle multiplied by the \$25 per \$1,000 of valuation.

The allowance for uncollectible accounts is estimated based upon historical trends and specific account analysis.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

**User Charges**

User charges primarily consist of water and sewer. The user charges are billed monthly for commercial accounts and billed quarterly for residential accounts. The bills are based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Water liens and sewer liens are processed each year and are included as a lien on the property owner's tax bill.

The allowance for uncollectible accounts is estimated based upon historical trends and specific account analysis.

**Departmental**

Departmental receivables consist primarily of parking tickets, landfill fees, demolition liens, rents, trash bags for outside vendors, police outside duty and other miscellaneous departmental billings.

The allowance for uncollectible accounts is estimated based upon historical trends and specific account analysis.

**Loans**

The Community Development Block Grant office administers loan programs that provide housing assistance to residents of the City and commercial loans to businesses. Upon issuance, a receivable is recorded for the principal amount of the loan.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

**Due from Other Governments**

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, revenue is recognized as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, revenue is recognized when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

**G. Capital Assets**

Capital assets, which include land, construction in progress, buildings and improvements, machinery, equipment and other, and infrastructure assets (e.g. roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements. Capital assets are recorded at historical cost or at estimated historical cost if actual cost is not available. Donated capital assets are recorded at estimated fair market value.

All purchases of equipment in excess of \$15,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of fixed assets are as follows:

<b>Capital Asset Type</b>	<b>Years</b>
Buildings and renovations	10-40
Machinery, equipment and other	3-15
Infrastructure	20-50

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The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

**H. Interfund Transfers**

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as operating transfers in and operating transfers out.

In the government-wide financial statements, operating transfers between and within governmental funds are eliminated from the governmental activities in the statement of activities.

In the fund financial statements, operating transfers between and within funds are not eliminated from the individual fund statements and are reported as operating transfers in and operating transfers out.

**I. Deferred Outflows and Inflows of Resources**

**Government-wide financial statements**

The government-wide financial statements *Statement of Net Position* includes a separate section, listed below total liabilities, for *deferred inflows of resources*. This separate financial statement element represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the City has only item in this category, *deferred inflows related to pensions*.

**Fund financial statements**

In addition to liabilities, the the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has only one type of item, which arises only under a modified accrual basis of accounting that qualifies in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues for the City's property, excise and other taxes; departmental revenue, loans and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**J. Net Position and Fund Balances**

In the Government-Wide financial statements, the difference between the City's total assets and total liabilities plus deferred inflows of resources represents net position. Net position displays three components – net investment in capital assets, restricted (distinguished between major categories of restrictions); and unrestricted. Unrestricted net position represents the net position available for future operations.

Net position classified as net investment in capital assets, consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Net position has been "restricted for" the following:

- "Capital projects" represents amounts restricted for capital purposes.
- "Federal and state grants" represents amounts restricted by the federal and state government for various programs.

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- “Permanent funds” represents amounts held in trust for which the expenditures are restricted by various trust agreements.
- “Other purposes” represents restrictions placed on assets from outside parties.

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of those resources.

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned and unassigned.

*Restricted fund balance.* This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed fund balance.* These amounts can only be used for specific purposes pursuant to constraints imposed by formal action of the City’s highest level of decision making authority, which is the City Council and can be modified or rescinded only by vote of the City Council. Committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action it employed to previously commit.

*Assigned fund balance.* This classification reflects the amounts constrained by the City’s “intent” to be used for specific purposes, but are neither restricted nor committed. Department heads and City board/committees have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

*Unassigned fund balance.* This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When the restricted and other fund balance resources are available for use, it is the City’s policy to use restricted resources first, followed by committed, assigned, and unassigned amounts respectively.

**K. Long-term Debt**

Long-term debt is reported as liabilities in the government-wide statement of net position.

The face amount of governmental funds long-term debt is reported as other financing sources.

**L. Compensated Absences**

The City grants to employees sick and vacation leave in varying amounts based upon length of service and in accordance with various individual union contracts. Upon retirement, termination, or death, certain employees are compensated for unused vacation and sick leave (subject to certain limitations) at their current rates of pay. The liability for compensated absences is reported in the government-wide statements.

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**M. Pension Benefits**

For purposes of measuring the net position liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the North Adams Retirement System (the System) is provided. Additions to and deductions from the System's fiduciary net position have been determined on the same basis as they are reported. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable according with the benefit terms. Investments are reported at their fair value.

**N. Post Retirement Benefits**

In addition to providing pension benefits, health insurance coverage is provided for retired employees and their survivors in accordance with MGL, Chapter 32, on a pay-as-you-go basis. The cost of providing health insurance is recognized by recording the employer's 50% to 75% share of insurance premiums in the general fund in the fiscal year paid.

**O. Use of Estimates**

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

**2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**A. Budgetary Information**

An annual budget is adopted for the City's General Fund. Although legislative approval is required for the acceptance of grants, capital projects and borrowing authorizations, annual budgets are not prepared for any other fund; therefore comparison of budget to actual is only presented for the General Fund.

The City must establish its property tax rate each year so that the property tax rate levy will comply with the limits established by Proposition 2 1/2, as amended, and also equal the sum of (a) the aggregate of all annual appropriations for expenditures, plus (b) provision for prior year deficits, if any, less (c) the aggregate of all non-property tax revenues estimated to be received, including available funds. Supplemental appropriations may be made from available funds after the setting of the tax rate. Appropriations may be transferred between departments with City Council approval.

The City follows these procedures in establishing the General Fund budgetary data as reflected in the financial statements:

The Mayor presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1<sup>st</sup> to the City Council.

The budget is legally enacted by vote of the City Council prior to the end of the fiscal year.

Throughout the fiscal year any available funds may be appropriated by City Council vote.

Massachusetts law requires cities and towns to provide a balanced budget. Section 23 of Chapter 59 of the Massachusetts General Laws states, in part,

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"The assessors shall annually assess taxes to an amount not less than the aggregate of all amounts appropriated, granted or lawfully expended by their respective towns (cities) since the preceding annual assessment and not provided for therein . . . "

For fiscal year 2015, the City incurred a final budget deficit of \$441,050 for the General Fund.

The City voted from the following sources to fund the deficit budget during the fiscal year:

Unassigned fund balance:	
Free cash votes	\$ 140,822
Overlay surplus	51,570
Prior year's encumbrances	248,658
	\$ 441,050

**B. Deficit Fund Balance**

The following funds had a deficit at June 30, 2015 as measured by the balances of unreserved fund balance:

Capital project new equipment fund has a deficit of \$166,663. The City has a temporary note of \$166,667. This deficit will be eliminated upon the issuance of permanent debt.

Capital project purchase of vehicles and equipment fund has a deficit of \$134,493. The City has a temporary note of \$150,000. This deficit will be eliminated upon the issuance of permanent debt.

**3. DETAILED NOTES**

**A. Deposits and Investments**

**Custodial Credit Risks – Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. The government does not have a deposit policy for custodial credit risk. Deposits at June 30, 2015 were \$9,369,953. Of these, none were exposed to custodial credit risk as uninsured and uncollateralized.

**Investment Policies**

Investments of funds, except for trust funds, are generally restricted by Massachusetts General Laws, Chapter 44, Section 55. That statute permits investments of available revenue funds and bond and note proceeds in term deposits and certificates of deposit of banks and trust companies, in obligations issued or unconditionally guaranteed by the federal government or an agency thereof with a maturity of not more than one year, in repurchase agreements with a maturity of not more than 90 days secured by federal or federal agency securities, in participation units in the Massachusetts Municipal Depository Trust ("MMDT"), or in shares in SEC-registered money market funds with the highest possible rating from at least one nationally recognized rating organization.

The MMDT is an investment pool created by the Commonwealth under the supervision of the State Treasurer's office. According to the State Treasurer, the Trust's investment policy is designed to maintain an average weighted maturity of 90 days or less and is limited to high-quality, readily marketable fixed income instruments, including U. S. Government obligations and highly-rated corporate securities with maturities of one year or less.

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As of June 30, 2015, the City had the following investments and maturities:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1 to 5	6 to 10	More than 10
<b>Debt Securities:</b>					
U. S. government agencies	\$ 49,953	\$ 25,131	\$ 24,822	\$ -	\$ -
Corporate bonds	105,681	30,614	44,446	15,540	15,081
Money market mutual fund	2,735	2,735	-	-	-
	<u>158,369</u>	<u>\$ 58,480</u>	<u>\$ 69,268</u>	<u>\$ 15,540</u>	<u>\$ 15,081</u>
<b>Other Investments:</b>					
Equity Mutual Funds	26,128				
Equity Securities - Domestic (Stocks)	180,964				
	<u>\$ 365,461</u>				

**Custodial Credit Risks - Investments**

For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Of the City's \$365,461 in investments, the City has a custodial credit risk exposure because the related securities are uninsured, unregistered and held by the City's brokerage firm, which is also the Counterparty to these securities. The City has no policy on custodial credit risk.

**Interest Rate Risk**

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit Risk**

The City's exposure to credit risk as of June 30, 2015 is as follows:

Related Debt Instruments	Fair Value
<u>Moody's Quality Ratings</u>	
<b>U. S. Government Agencies:</b>	
AAA	\$ 49,953
<b>Corporate Bonds:</b>	
AA	14,859
A	60,555
BBB	30,267
<b>Money Market Mutual Funds:</b>	
Not rated	2,735
	<u>\$ 158,369</u>

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**Concentration of Credit Risk**

The City places no limit on the amount the City may invest in one issuer. More than 5 percent of the City's investments are Federal Home Loan Bank amounting to 13.67% of the City's total investments.

**B. Receivables**

At June 30, 2015, receivables for the individual major governmental funds, non-major governmental funds, and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<b>Gross Amount</b>	<b>Allowance for Uncollectibles</b>	<b>Net Amount</b>
<b>Major and nonmajor governmental funds:</b>			
Property taxes	\$ 405,081	\$ (7,380)	\$ 397,701
Tax liens	2,421,766	-	2,421,766
Excise taxes	249,914	(70,000)	179,914
User Charges	548,581	(3,500)	545,081
Departmental	273,036	(52,489)	220,547
Loans	1,730,302	-	1,730,302
Due from other governments	4,325,673	-	4,325,673
Tax Foreclosures	197,855	-	197,855
	<u>\$ 10,152,208</u>	<u>\$ (133,369)</u>	<u>\$ 10,018,839</u>

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The composition of amounts due from other governments as of June 30, 2015 for governmental funds is as follows:

**General Fund:**

***Commonwealth of Massachusetts -***

**Department of Revenue:**

Veterans, blind and surviving spouse \$ 37,225

**Department of Veteran Services:**

Veterans benefits 577,258 \$ 614,483

**School Renovation Fund:**

***Commonwealth of Massachusetts:***

Massachusetts School Building Authority

School Building Assistance - capital portion 1,956,430

**Nonmajor Governmental Funds:**

***U. S. Department of Agriculture -***

School lunch \$ 56,355

***U. S. Department of Education -***

School title grants 170,708

***U. S. Department of Housing & Urban Development -***

Community Development Block Grant and special projects 55,000

***U. S. Department of Transportation -***

Federal Aviation Administration 524,642

***Commonwealth of Massachusetts -***

***Attorney General's Office:***

Distressed Properties Grant 5,000

***Department of Elementary and Secondary Education:***

School lunch 735

School grants 7,347

Special Education Reimbursement 143,217

***Executive Office of Economic Development:***

Massachusetts Works Grant 336,559

***Executive Office of Public Safety and Homeland Security:***

Hazardeous materials grant 8,532

***Massachusetts Department of Transportation:***

Airport grants 23,847

Highway Department - Chapter 90 funds 422,818 1,754,760

\$ 4,325,673

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**C. Deferred Inflows of Resources – Unavailable Revenue**

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of deferred inflows of resources reported in the governmental funds were as follows:

<b>General Fund:</b>			
Property taxes	\$	327,576	
Tax liens/foreclosures		2,619,621	
Excise taxes		179,914	
User Charges		545,081	
Departmental		169,516	
Due from other governments		456,991	\$ 4,298,699
<b>Nonmajor Governmental Funds:</b>			
Departmental		1,032	
Loans		1,740,428	
Due from other governments		273,928	2,015,388
			\$ 6,314,087

**D. Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2015, is as follows:

<b>Governmental Activities</b>	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
Capital assets not being depreciated:				
Land	\$ 18,147,883	\$ -	\$ -	\$ 18,147,883
Construction in progress	6,373,293	19,647,338	(449,095)	25,571,536
Total capital assets not being depreciated	24,521,176	19,647,338	(449,095)	43,719,419
Capital assets being depreciated:				
Buildings and improvements	63,521,631	449,095	-	63,970,726
Machinery, equipment and vehicles	8,718,463	551,417	(70,461)	9,199,419
Infrastructure	54,716,838	585,720	-	55,302,558
Total capital assets being depreciated	126,956,932	1,586,232	(70,461)	128,472,703
Less accumulated depreciation for:				
Buildings	33,605,732	1,467,270	-	35,073,002
Machinery, equipment and other	7,067,786	443,941	(70,461)	7,441,266
Infrastructure	27,359,901	1,513,795	-	28,873,696
Total accumulated depreciation	68,033,419	3,425,006	(70,461)	71,387,964
Total capital assets being depreciated, net	58,923,513	(1,838,774)	-	57,084,739
Total governmental activities capital assets, net	\$ 83,444,689	\$ 17,808,564	\$ (449,095)	\$ 100,804,158

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Depreciation expense was charged to functions/programs of the primary government as follows:

<b>Governmental Activities:</b>	
General government	\$ 263,353
Airport	534,395
Public safety	199,788
Public works	1,091,637
Education	920,205
Culture and recreation	415,628
Total depreciation expense - governmental activities	<u>\$ 3,425,006</u>

**E. Interfund Receivables, Payables and Transfers**

Interfund transfers for the fiscal year ended June 30, 2015, are summarized below:

Transfers Out:	Transfers In:		Total
	General fund	Nonmajor Governmental fund	
General fund	\$ -	\$ 10,881	\$ 10,881
Nonmajor governmental funds	360,217	-	360,217
Total transfers out	<u>\$ 360,217</u>	<u>\$ 10,881</u>	<u>\$ 371,098</u>

**F. Leases**

The City has entered into a lease agreement as lessee for financing the acquisition of three police vehicles, one fire department vehicle and a tractor for the department of public works. The lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of their future minimum lease payments as of the inception date.

The asset acquired through the capital lease is as follows:

<b>Asset:</b>	<b>Governmental Activities</b>
Machinery, Equipment and Other	\$ 214,285
Less: Accumulated Depreciation	(87,115)
Total	<u>\$ 127,170</u>

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The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2015, are as follows:

<u>Year Ending June 30,</u>	<u>Governmental Activities</u>
2016	\$ 17,649
2017	17,650
Total minimum lease payments	35,299
Less: amount representing interest	(2,778)
Present value of minimum lease payments	<u>\$ 32,521</u>

**G. Short-Term Financing**

Under the general laws of the Commonwealth and with the appropriate local authorization the City is authorized to borrow funds on a temporary basis to (1) fund current operations prior to the collection of revenues, by issuing revenue anticipation notes, (2) fund grants prior to reimbursements, by issuing grant anticipation notes, and (3) fund capital projects costs incurred prior to selling permanent debt by issuing bond anticipation notes.

Details related to the short-term debt activity of the governmental type fund are as follows:

<u>Purpose</u>	<u>Interest Rate</u>	<u>Final Maturity Date</u>	<u>Balance July 1, 2014</u>	<u>Renewed/ Issued</u>	<u>Retired/ Redeemed</u>	<u>Outstanding June 30, 2015</u>
<b>Governmental Activities</b>						
<b>Bond anticipation notes:</b>						
Departmental Equipment	0.60%	9/18/2014	\$ 150,000	\$ -	\$ 150,000	\$ -
School renovations	0.55%	10/1/2014	2,000,000	-	2,000,000	-
Departmental Equipment	0.54%	8/21/2015	-	166,667	-	166,667
Departmental Equipment	0.15%	9/18/2015	-	150,000	-	150,000
Total Governmental Activities			<u>\$ 2,150,000</u>	<u>\$ 316,667</u>	<u>\$ 2,150,000</u>	<u>\$ 316,667</u>

**H. Long Term Debt**

**General Obligation Bonds**

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for the governmental activities.

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General obligation bonds currently outstanding of the governmental type fund are as follows:

	<b>Interest Rate</b>	<b>Date Issued</b>	<b>Final Maturity Date</b>	<b>Original Amount Issued</b>	<b>Outstanding June 30, 2015</b>
<b>General Obligation Bonds:</b>					
<b>Inside Debt Limit:</b>					
Streets and Sidewalks	2.00-3.00%	6/15/2011	9/1/2018	900,000	\$ 540,000
Greylock and Sullivan Roof	4.50-6.00%	12/1/2007	9/15/2017	673,000	195,000
Municipal Purpose Loan of 2011	2.00-4.00%	6/15/2011	6/15/2023	2,276,433	1,445,000
Municipal Purpose Loan of 2014	2.00-3.00%	8/19/2014	3/1/2030	1,150,700	1,150,700
<b>Outside Debt Limit:</b>					
Water	4.00-5.00%	7/1/2007	7/1/2018	6,115,000	2,770,000
Middle School Renovation	3.60%	8/19/2014	3/1/2040	6,500,000	6,500,000
Airport Improvements	1.87%	8/19/2014	3/1/2022	561,700	561,700
<b>Massachusetts Clean Water Trust</b>					
Inflow/Outflow Infiltration (1)	2.00%	2/1/2006	8/1/2023	360,907	210,406
Landfill Closing (1)	1.73%	11/1/1998	8/1/2018	2,253,000	562,600
Water Infiltration (1)	2.70%	2/1/2002	2/1/2017	495,789	63,056
<b>Total Bonds Payable</b>					<u>13,998,462</u>
MASS MoCA - Section 108 HUD (2)	4.48%	8/7/2003	8/1/2022	3,774,000	<u>1,674,000</u>
<b>Total Governmental Type Debt</b>					<u>\$ 15,672,462</u>

(1) Bonds were issued through Massachusetts Clean Water Trust - Portion of Principal and Interest subsidized by Trust

(2) Bond was issued through U.S. Department of Housing and Urban Development. Principal and Interest are reimbursed by a loan receivable from Massachusetts Museum of Contemporary Art, Inc.

**Future Debt Service**

The annual principal and interest payments to retire all general obligation long-term debt and intergovernmental loan outstanding as of June 30, 2015 are as follows:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2016	\$ 1,808,647	\$ 635,429	\$ 2,444,076
2017	1,866,300	554,200	2,420,500
2018	1,883,396	463,478	2,346,874
2019	1,877,496	378,867	2,256,363
2020	844,145	314,310	1,158,455
2021-2025	2,812,478	1,063,173	3,875,651
2026-2030	1,315,000	743,550	2,058,550
2031-2035	1,490,000	519,794	2,009,794
2036-2040	1,775,000	217,600	1,992,600
	<u>\$ 15,672,462</u>	<u>\$ 4,890,401</u>	<u>\$ 20,562,863</u>

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The City is scheduled to be subsidized by the Massachusetts Clean Water Trust (MCWT) on a periodic basis for principal in the amount of \$1,786,225 and interest costs of \$534,943 for three loans which the City has borrowed from MCWT. The gross amount outstanding at June 30, 2015 for principal and interest combined for the three loans is \$936,897. The net repayments, including interest, are scheduled to be \$682,488. The principal subsidies are guaranteed and therefore a \$167,968 intergovernmental receivable has been reported in the government-wide financial statements. Since the City is legally obligated for the total amount of the debt, such amounts for the gross principal have been recorded on the financial statements. The fiscal year 2015 principal and interest subsidies totaled \$42,287 and \$31,618, respectively.

At June 30, 2015, the City carried \$1,674,000 of debt, issued in prior fiscal years, under the United States Department of Housing and Urban Development (HUD) section 108 Loan Guarantee Program. The purpose of the program is to enable local governments to provide financing to urban renewal projects operated by either the government or third party developers. Debt issued under this program is secured by future entitlement allocations to the City under HUD's community Development Block Grant (CDBG) program. The loan proceeds from this program were used for the MASS MoCA project. Debt outstanding at the fiscal year-end is reported as intergovernmental loan payable on the Statement of Net position. Additionally, a receivable from the Massachusetts Museum of Contemporary Art, Inc. has been set up on the City's financial statements of which the proceeds are used to pay this loan obligation. The principal and interest are guaranteed and therefore a \$37,615 intergovernmental receivable has been reported in the government-wide financial statements. Amounts received on the receivable and payments made on the loan are reported in the Community Development program income fund.

A summary of the changes in governmental activities long term debt during the year is as follows:

	<b>Balance July 1, 2014</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance June 30, 2015</b>	<b>Amounts Due within One Year</b>
<b>Governmental activities:</b>					
<b>Bond Payable:</b>					
General obligation bonds	\$ 5,945,000	\$ 8,212,400	\$ 995,000	\$ 13,162,400	\$ 886,501
Massachusetts Clean					
Water Trust bonds	1,017,383	-	181,321	836,062	186,246
Intergovernmental loan - section 108	1,884,000	-	210,000	1,674,000	210,000
<b>Capital leases</b>	70,423	25,675	63,577	32,521	15,815
<b>Compensated absences</b>	848,374	10,477	59,862	798,989	389,976
<b>OPEB liability obligation</b>	18,345,522	4,373,020	-	22,718,542	-
<b>Pension liability</b>	15,074,291	-	2,685,935	12,388,356	-
Governmental activity					
Long-term liabilities	<b>\$ 43,184,993</b>	<b>\$ 12,621,572</b>	<b>\$ 4,195,695</b>	<b>\$ 51,610,870</b>	<b>\$ 1,688,538</b>

**Legal Debt Limit**

Under Section 10 of Chapter 44 of the Massachusetts General Laws, a City may authorize indebtedness up to a limit of 5 percent of the equalized valuation of the City. Debt issued in accordance with this section of the law is designated as being "inside the debt limit." The City's inside debt at June 30, 2015, totaled \$3,330,700.

In addition, the City is authorized to incur debt outside of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit." The City's outside debt at June 30, 2015, totaled \$12,341,762.

**CITY OF NORTH ADAMS, MASSACHUSETTS  
NOTES TO THE FINANCIAL STATEMENTS  
June 30, 2015**

The following is a computation of the legal debt limit as of June 30, 2015:

Equalized Valuation-Real Estate and Personal Property (2014)		\$ 735,349,400
Debt Limit: 5 % of Equalized value		<u>36,767,470</u>
Total Debt Outstanding	\$ 15,672,462	
Less: Debt Outside Debt Limit	<u>(12,341,762)</u>	<u>3,330,700</u>
 Inside Debt Excess Borrowing Capacity at June 30, 2015		 <u>\$ 33,436,770</u>

**Loans Authorized and Unissued - Memorandum Only**

Under the general laws of the Commonwealth of Massachusetts, a City must authorize debt at a City Council meeting. This authorized debt does not have to be actually issued at that time and remains authorized until the debt is actually issued or City Council votes to rescind the authorized debt.

Loan authorizations that have not been issued as of June 30, 2015 and are not reflected in the City's financial statements are as follows:

<u>Date of Council meeting</u>	<u>Description</u>	<u>Amount</u>
10/28/2009	Feasibility study	\$ 530,012
12/11/2011	Infrastructure repairs due to Hurricane Irene damage	1,668,000
2/5/2013	Silvio Conte Middle School renovation and addition	<u>23,192,594</u>
		<u>\$ 25,390,606</u>

**Overlapping Debt**

The City pays assessments; which includes debt service payments to other local governmental units providing services within the City's boundaries (commonly referred to as overlapping debt). The following summary sets forth the long-term debt of the governmental unit, the estimated share of such debt being serviced by the City and the total of its share of estimated indirect debt.

	<u>Current Year's Debt</u>	<u>City's Estimated Share</u>	<u>City's Estimated Indirect Debt</u>
Northern Berkshire Vocational Tech School District	\$ 281,250	28.00%	\$ 78,750
Hoosac Water Quality District	7,505,144	55.49%	<u>4,147,589</u>
			<u>\$ 4,226,339</u>

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

**I. Fund Balances**

The following is a summary of the Governmental fund balances of the City at the year ended June 30, 2015:

	<b>General Fund</b>	<b>School Renovation Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Restricted:</b>				
Federal, state and local grants	\$ -	\$ -	\$ 711,256	\$ 711,256
School revolving	-	-	958,638	958,638
Gifts and donations	-	-	180,830	180,830
Permanent funds	-	-	510,726	510,726
Capital projects	-	786,805	404,749	1,191,554
Other	-	-	646,443	646,443
	-	786,805	3,412,642	4,199,447
<b>Committed:</b>				
Parking meters and permits	-	-	63,602	63,602
Landfill/transfer station	-	-	162,892	162,892
	-	-	226,494	226,494
<b>Assigned:</b>				
General government	51,570	-	-	51,570
Education	236,783	-	-	236,783
	288,353	-	-	288,353
<b>Unassigned:</b>				
General Fund	1,321,624	-	-	1,321,624
<b>Deficits:</b>				
Capital Projects	-	-	(301,156)	(301,156)
	1,321,624	-	(301,156)	1,020,468
<b>Total Governmental fund balances</b>	<b>\$ 1,609,977</b>	<b>\$ 786,805</b>	<b>\$ 3,337,980</b>	<b>\$ 5,734,762</b>

**J. Stabilization Fund**

Under Section 5B of Chapter 40 of the Massachusetts General Laws, the City may for the purpose of creating a stabilization fund appropriate in any year an amount not exceeding ten percent of the amount raised in the preceding year by taxation of real estate and tangible personal property or such larger amount as may be approved by the Emergency Finance Board. The aggregate amount in the fund at any time shall not exceed ten percent of tangible personal property or such larger amount as may be approved by the Emergency Finance Board. The stabilization fund may be appropriated in a City by the City Council for any lawful purpose.

At June 30, 2015, the balance in the stabilization fund is \$141,166; which is reported in the General Fund as unassigned fund balance.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

**4. OTHER INFORMATION**

**A. Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The City has obtained a variety of commercial liability insurance policies which passes the risk of loss listed above to independent third parties.

Settlement claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**B. Contingent Liabilities**

**Litigation**

Litigation is subject to many uncertainties, and the outcome of individual matters is not always predictable. Although the amount of the liability, if any, at June 30, 2015, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2015. The outcome of lawsuits is not expected to materially affect the financial condition of the City.

**Federal Financial Assistance**

The City receives significant financial assistance from numerous federal and state agencies in the form of grants and entitlements. Expenditures of funds under these programs require compliance with the grant agreements and are subject to audit procedures prescribed under the Single Audit Act Amendments of 1996. Any disallowed expenditures resulting from such audits become a liability of the City.

The outcome of any findings with respect to disallowed expenditures is not expected to materially affect the financial condition of the City.

**C. Landfill Closure and Post-Closure Care Costs**

State and federal laws and regulations require that the City of North Adams place a final cover on its landfill when closed and perform certain maintenance and monitoring functions at the landfill site after closure. The landfill ceased operations in November 1992 based upon 100% usage (filled) and has since been capped. Substantially all of the costs for closure have been paid as of June 30, 2001. Post-closure care is to be substantially performed by City employees in the normal course of their duties. Any additional or marginal costs for post-closure care have not been determined; however, such costs are expected to be immaterial, and accordingly, no accrual has been provided for post-closure care costs as of the beginning or ending of the fiscal year. The actual cost of closure and post-closure care may be higher due to inflation, changes in technology, changes in estimates, or changes in landfill regulations.

**D. Pension Plan**

**Plan Description**

The City is a member of the North Adams Retirement System (the System). The System is a cost-sharing multiple-employer public employee retirement system administered by the North Adams Retirement Board (the Board). Massachusetts General Laws (MGL), Chapter 32, assigns authority to establish the System and amend benefit provisions of the plan; which is regulated by the Public Employees Retirement Administration Commission (PERAC). The System is a defined benefit pension plan that covers substantially all employees of its member employers except for current and retired teachers. The System issues a publicly available financial report in accordance with guidelines established by the Commonwealth's PERAC. That report may be obtained by contacting the System at 85 Main Street, Room 322, North Adams, Massachusetts 01247.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

The City is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan, to which the City does not contribute. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for the contributions and future benefit requirements of the MTRS.

**Special Funding Situation**

The Commonwealth is a nonemployer contributor and is responsible by statute to make all actuarially determined contributions and future benefit requirements on behalf of the City to the MTRS. Therefore, the City is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in the MTRS. Since the City does not contribute directly to MTRS, there is no pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based upon each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2014. The City's portion of the collective pension expense contributed by the Commonwealth of \$1,597,205 on-behalf payments for the fiscal year ending June 30, 2015 is reported as intergovernmental revenues and education expenditures in the General Fund as of the measurement date.

**Benefits Provided**

Both the System and MTRS provide retirement, disability, and death benefits to plan members and beneficiaries. Members become vested after 10 years of creditable service and are eligible for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. Retirement benefits are determined as a percentage of the member's final three-year (five-year for members hired on or after April 2, 2012) final average compensation times the member's years of creditable service prior to retirement. The percentage is based on the age of the member at retirement and his or her Group classification. The authority for amending these provisions rests with the Massachusetts Legislature.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost of living adjustments granted between 1981 and 1997 and any increases in other benefits imposed by the Commonwealth's State law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

**Contributions**

MGL Chapter 32 governs the contributions of plan members and the City. Plan members are required to contribute to the System at rates ranging from 5% to 9% based upon their membership date of gross regular compensation with an additional 2% contribution after exceeding \$30,000 in annual covered compensation. The City is required to pay into the System its share of the system-wide actuarial determined contribution that is apportioned among the employers based on active current payroll. Administrative expenses are funded through investment earnings. The City's proportionate share of the required contribution to the System for the year ended December 31, 2014 was \$2,357,109, representing 26.3% of the covered payroll, an actuarially determined amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year and an additional amount to finance any unfunded accrued liability.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

**Pension Liability**

As of June 30, 2015, a reported liability of \$12,388,356 is the City's proportionate share of the net pension liability as measured as of December 31, 2014. The net pension liability was determined using the total pension liability and the actuarial assumptions as of the January 1, 2013 and updated to the measurement date of December 31, 2014. This net pension liability is based on the City's proportional percentage of 88.85% at December 31, 2014. As such, the total pension liability was also updated and adjusted forward to the measurement date.

**Pension Expense**

For the year ended June 30, 2015, the City recognized a pension expense of \$1,306,095 and reported deferred inflows of resources related to pensions of \$1,622,401, from the net difference between projected and actual investment earnings on pension plan investments. Since the System performs an actuarial valuation bi-annually, there are no reported differences between the expected and actual experience or a change of assumptions as of December 31, 2014. Additionally, the changes in proportion and differences between employer contributions and the proportionate share of contributions are not presented in the initial year of reporting in accordance with GASB Statement No. 67 and Statement No. 68.

The City's deferred inflows of resources related to pensions will be recognized in the pension revenue as follows;

<u>For years ended June 30,</u>	
<b>2016</b>	\$ 405,600
<b>2017</b>	405,600
<b>2018</b>	405,600
<b>2019</b>	<u>405,601</u>
	<u><u>\$ 1,622,401</u></u>

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of January 1, 2013, using the following actuarial assumptions, applied to all periods included in the measurement that was updated December 31, 2014;

Valuation date	January 1, 2013; updated to December 31, 2014 measurement date.
Actuarial cost method	Entry Age Normal
Amortization method	Total appropriation increasing 6.0% through fiscal year 2018, UAL 4.0% annually increasing basis to fiscal year 2029.
Remaining amortization period	14 years from July 1, 2015
Asset valuation method	The actuarial value of assets is the market value. For funding purposes, gains and losses each year are recognized over 5 years.
Investment rate of return	7.75% net of pension plan investment expense, including inflation.
Inflation	Not explicitly assumed.

**CITY OF NORTH ADAMS, MASSACHUSETTS  
NOTES TO THE FINANCIAL STATEMENTS  
June 30, 2015**

Projected salary increase	Select and ultimate by job group, ultimate rates of 4.25% for group 1 and 4.75% for group 4.
Cost of living adjustments	3.00% per year of the first \$13,000
Mortality rates	Pre-retirement rates reflect the RP-2000 Employees table projected 20 years with Scale AA (gender distinct). Post retirement rates reflect the RP-2000 Healthy Annuitant table projected 15 years with Scale AA (gender distinct). For disabled retirees, this table is set forward 2 years.

**Long-term Expected Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major class included in the pension plan's target asset allocation as of December 31, 2014, are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Rate of Return</b>
Large Capital Equities	40%	7.75%
Small/Medium Capital Equities	15%	5.05%
International Equities	10%	8.00%
Emerging Market Equities	3%	8.25%
Fixed income	30%	9.50%
Alternative Investments	1%	7.00%
Hedge Funds	1%	7.00%
Total	100%	

**Rate of Return**

For the year ended December 31, 2014, the annual money-weighted rate of return (which expresses investment performance), net of investment expense was 12.30%. The money-weighted rate of return considers the changing amounts actually invested during a period and weighs the amount of pension plan investments by the proportion of time they are available to earn a return during that period. The rate of return is then calculated by solving, through an iterative process, for the rate that equates the sum of the weighted external cash flows into and out of the pension plan investments to the ending fair value of pension plan investments.

**Discount Rate**

The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that member employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments or current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 8.0%. As well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.0%) or 1-percentage-point higher (9.0%) than the current rate:

	<b>1% Decrease (7.0%)</b>	<b>Current Discount Rate (8.0%)</b>	<b>1% Increase (9.0%)</b>
Net pension liability	\$ 18,910,834	\$ 12,388,356	\$ 6,750,823

**E. Other Post Employment Benefits Payable**

**GASB Statement No. 45**

The cost of post employment benefits generally should be associated with the periods in which costs occur rather than in the future year when it will be paid. The City adopted the requirements of GASB Statement No. 45 during the year ended June 30, 2009, and thus recognizes the cost of post employment benefits in the year when the employee services are received, reports the accumulated liability from prior years and provides information useful in assessing potential demands on the City's future cash flows.

**Plan Description**

In addition to providing pension benefits, the City provided post-employment health care and life insurance benefits for retired employees, their dependents and beneficiaries. The benefits, benefit levels, employee and employer contributions are governed by Massachusetts General Law chapter 32. There are approximately 675 active and retired employees that meet the eligibility requirements. The plan does not issue a separate financial report.

**Funding Policy**

The contribution requirements of plan members and the City are established and may be amended through City policy and member contracts. The required contribution is based on the projected pay-as-you-go financing requirements. For the 2015 fiscal year, total City premiums plus implicit costs for the retiree medical program are \$2,570,294.

**Annual OPEB Cost and Net OPEB Obligation**

The City's annual other postemployment benefit ("OPEB") cost (expense) is calculated based on the annual required contribution of the employer ("ARC"), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty (30) years.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

The following table shows the components of the City's annual OPEB costs for the fiscal year, the amount actually contributed to the plan and changes in the City's net OPEB obligation to the plan:

Normal Cost	\$ 6,833,934
Interest on net OPEB obligation	825,548
Adjustment to annual required contribution	(716,168)
Annual OPEB cost (expense)	6,943,314
Contributions made during the fiscal year	(2,570,294)
Increase in net OPEB obligation	4,373,020
Net OPEB Obligation - beginning of year	18,345,522
Net OPEB Obligation - end of year	\$ 22,718,542

The City's annual OPEB cost, the percentage of the annual OPEB cost contributed to the plan, and the net OPEB obligation for the 2015 fiscal year and the two preceding years were as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage Annual OPEB Cost Contributed	Net OPEB Obligation
6/30/2015	\$ 6,943,314	37.0%	\$ 22,718,542
6/30/2014	\$ 6,077,248	49.6%	\$ 18,345,522
6/30/2013	\$ 5,799,554	50.8%	\$ 15,281,204

**Funded Status and Funding Process**

As of June 30, 2014, the most recent valuation date, the plan was 0.0% funded. The actuarial liability for benefits was \$90,807,141, and the actuarial value of assets was \$0.0 million, resulting in an unfunded actuarial accrued liability (UAAL) of \$90,807,141. The covered payroll (annual payroll of active employees covered by the plan) was not available, and the ratio of the UAAL to the covered payroll was not available.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend.

Amounts determined regarding the funded status of the plan and the annual required contribution of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented in the required supplementary information following the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

**Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2015**

The City OPEB actuarial valuation as of June 30, 2014, used the projected unit credit method. The OPEB liability is currently unfunded and the actuarial assumptions include a 4.5%, pay-as-you-go scenario for the investment rate of return, a 3.5% inflation rate and a medical/drug trend rate decreasing to an ultimate level of 5.0% per year.

The unfunded actuarial accrued liability is being amortized over 30 years on a level dollar amount open basis. The remaining amortization period at June 30, 2015 is 23 years.

**F. Implementation Of New GASB Pronouncements**

The GASB issued Statement No. 67, *Financial Reporting for Pension Plans*, Statement No. 68, *Accounting and Financial Reporting for Pensions* and Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date* for implementation in fiscal year 2015. The City's basic financial statements recognize a net pension asset/(liability) and pension revenue/(expense) for the City's portion of the North Adams Retirement System actuarial accrued liability.

**G. Future GASB Pronouncements**

Management is currently assessing the impact the implementation of the following pronouncements will have on the basic financial statements.

The GASB issued Statement No. 72, *Fair Value Measurement and Application*, for implementation in 2016.

The GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, for implementation in 2016.

**5. RESTATEMENT**

As required by GASB Statement No. 67 and Statement No. 68, the net position of governmental activities as of June 30, 2014 has been restated. The beginning net position decreased \$15,074,291 to \$48,263,362 to reflect the pension liability.

**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**Required Supplementary Information**  
**Pension Plan Schedules**  
**North Adams Retirement System**  
**For the Year Ended June 30, 2015**

The Schedule of Proportionate Share of the Net Pension Liability represents multiyear trend information relating to the City's proportion of the net pension liability and related ratios.

**Schedule of the City's Proportionate Share of the Net pension Liability:**

	<b>12/31/2014</b>
City's share of the net pension liability (asset)	88.85%
City's proportionate share net pension liability (asset)	\$ 12,388,356
City's covered employee payroll **	\$ 10,090,000
City's percentage	88.85%
City's share of covered employee payroll	\$ 8,964,965
Net pension liability percentage of covered-employee payroll	138.2%
Plan fiduciary net position as a percentage of the total pension liability	80.2%

Note: these schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years of which the information is available.

\*\* Indicates covered employee payroll as reported in the retirement system January 1, 2013 funding valuation report.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**Required Supplementary Information**  
**Pension Plan Schedules**  
**North Adams Retirement System**  
**For the Year Ended June 30, 2015**

The Schedule of the Employer Contributions presents multiyear trend information on the City's required and actual payments to the pension plan and related ratios.

**Schedule of the City's Contributions:**

	<b>12/31/2014</b>
Actuarially determined contribution @	\$ 2,357,190
Less: Contributions in relation to the actuarially determined contribution	(2,357,190)
Contribution deficiency (excess)	\$ -
City's covered employee payroll **	\$ 10,090,000
City's percentage	88.85%
City's proportionate share of covered employee payroll	\$ 8,964,965
Contributions percentage of covered-employee payroll	26.3%

Note: these schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years of which the information is available.

@ Based on the results of the January 1, 2013 actuarial valuation (including assumptions and methods) which determined the budgeted appropriations for fiscal year 2015.

\*\* Indicates covered employee payroll as reported in the retirement system January 1, 2013 funding valuation report.

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**Required Supplementary Information**  
**Other Post-Employment Benefit Plan Schedule**  
**Year Ended June 30, 2015**

**Schedule of Funding Progress**

Other Post Employment Benefits						
Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Aid (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
6/30/2014	\$ -	\$ 90,807,141	\$ 90,807,141	0%	N/A	N/A
6/30/2012	\$ -	\$ 77,925,152	\$ 77,925,152	0%	N/A	N/A
6/30/2010	\$ -	\$ 88,346,956	\$ 88,346,956	0%	N/A	N/A

**Schedule of Contribution Funding**

Other Post Employment Benefits			
Fiscal Year Ended June 30	Annual Required Contributions	Actual Contributions Made	Percentage Contributed
2015	\$ 6,943,314	\$ 2,570,294	37.0%
2014	\$ 6,077,248	\$ 3,012,930	49.6%
2013	\$ 5,799,554	\$ 2,943,932	50.8%

The information presented in the above Required Supplementary Schedule was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation can be found in the Notes to Basic Financial Statements.

**Actuarial Methods:**

Valuation date	June 30, 2014
Actuarial cost method	Projected Unit Credit
Amortization method	30-years open amortization payments

**Actuarial Assumptions:**

Investment rate of return	4.5%
General inflation rate	3.5%
Medical/drug cost trend rate	decreasing to an ultimate trend 5.0% rate per year

**Plan Membership:**

Current active members	301
Current retirees, beneficiaries and dependents	374
Total	675

## **SUPPLEMENTARY SCHEDULES**

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2015**

	Fund Balances				Other Financing	Fund Balances
	July 1, 2014	Revenues	Expenditures	Sources (Uses)	June 30, 2015	
<b>Special Revenue:</b>						
<b>Federal and State Grants:</b>						
School Grants	\$ 81,059	\$ 2,205,159	\$ 2,159,925	\$ -	\$	126,293
Airport Grants	23,224	858,820	881,125	(10,533)		(9,614)
Arts Lottery Council Grant	58,557	56,687	49,907	-		65,337
Community Development Grants	100,582	3,258,599	3,390,660	100,000		68,521
Council on Aging Grants	-	24,280	23,759	-		521
Capital Equipment and Facilities Grant	-	750,000	304,597	-		445,403
Highway Grants	21,297	707,741	707,741	-		21,297
Library Grants	20,022	32,326	30,018	-		22,330
Massachusetts Historical Commission	(7,500)	10,000	12,500	-		(10,000)
Other Grants and Programs	12,641	24,912	24,752	9,634		22,435
Public Safety Grants	48,154	403,545	482,966	-		(31,267)
Urban Forestry Grant	(10,000)	-	-	-		(10,000)
<b>Schools:</b>						
School Lunch Revolving	181,402	818,890	762,148	-		238,144
School Lunch Commodities	-	37,163	37,163	-		-
School Choice	739,138	290,526	461,254	-		568,410
School Insurance Reimbursement	668	2,146	1,861	-		953
School Revolving Accounts	151,877	214,827	219,431	-		147,273
State Special Education Reimbursement Fund	122,524	550,725	669,391	-		3,858
<b>Other:</b>						
Airport Funds	16,818	103,210	67,420	-		52,608
Conservation Commission	(1,246)	1,788	2,409	1,246		(621)
Gifts and Donations	206,348	61,842	85,360	(2,000)		180,830
Hardman Park Firepump	16,857	21,617	25,067	-		13,407
Heritage Park Rents	211,722	48,944	96,446	-		164,220
Insurance Loss Control Grant	(1,350)	11,350	10,000	-		-
Landfill Transfer Station	46,318	116,575	-	-		162,893
Municipal Access	114,799	35,086	-	-		149,885
North Adams Farmers	1,683	20,046	15,502	2,000		8,227
Other Programs	3,739	9,100	6,415	-		6,424
Parking Meters and Permits	37,094	76,369	-	(49,861)		63,602
Police Outside Details	(1,214)	221,303	229,898	-		(9,809)
<b>Total Special Revenue Page 55</b>	<b>\$ 2,195,213</b>	<b>\$ 10,973,576</b>	<b>\$ 10,757,715</b>	<b>\$ 50,486</b>	<b>\$</b>	<b>2,461,560</b>

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2015**

	Fund Balances July 1, 2014	Revenues	Expenditures	Other Financing Sources (Uses)	Fund Balances June 30, 2015
<b>Continued from Page 55</b>	\$ 2,195,213	\$ 10,973,576	\$ 10,757,715	\$ 50,486	\$ 2,461,560
<b>Special Revenue (continued):</b>					
<b>Other (continued):</b>					
Property Damages	63,586	19,996	21,388	-	62,194
Sale of Cemetery Lots	17,644	54,585	-	-	72,229
Solar Project	(42,476)	60,000	17,656	-	(132)
The Armory Revolving	4,247	5,650	-	-	9,897
Town of Adams Sewer Program	29,242	60,741	42,732	-	47,251
Windsor Mill Rents	78,917	170,984	101,523	(100,000)	48,378
Winsor Lake Campground	422	3,648	4,062	-	8
Colonel Lawrence	1,908	25	-	-	1,933
Mott 2005/2006 (Mohawk Theatre)	10,504	20	-	-	10,524
Skating Rink	108,395	192,741	291,317	-	9,819
<b>Total Special Revenue</b>	<b>2,467,602</b>	<b>11,541,966</b>	<b>11,236,393</b>	<b>(49,514)</b>	<b>2,723,661</b>
<b>Capital Projects:</b>					
A.D.A. Compliance	(83,557)	-	109,640	250,000	56,803
Airport Improvements	(385,542)	112,967	44,060	660,534	343,899
Conte Middle School Feasibility Study	(149,979)	-	-	149,988	9
Education Reserve	1,348	-	-	-	1,348
Hurricane Irene Damage	(221,644)	-	-	221,644	-
Municipal Information System	(160,000)	-	-	160,000	-
New Equipment	(249,997)	-	-	83,334	(166,663)
Underground Tanks	2,349	-	-	-	2,349
Purchase of Vehicles and Equipment	(134,493)	-	-	-	(134,493)
Windsor Lake Improvement	(149,659)	-	-	150,000	341
<b>Total Capital Projects</b>	<b>(1,531,174)</b>	<b>112,967</b>	<b>153,700</b>	<b>1,675,500</b>	<b>103,593</b>
<b>Perpetual Permanent Funds:</b>					
Cemetery Perpetual Care	436,415	29,700	-	-	466,115
Tinker Trust Fund	40,611	4,000	-	-	44,611
<b>Total Perpetual Permanent Funds</b>	<b>477,026</b>	<b>33,700</b>	<b>-</b>	<b>-</b>	<b>510,726</b>
<b>Total - Non-Major Governmental Funds</b>	<b>\$ 1,413,454</b>	<b>\$ 11,688,633</b>	<b>\$ 11,390,093</b>	<b>\$ 1,625,986</b>	<b>\$ 3,337,980</b>

**CITY OF NORTH ADAMS, MASSACHUSETTS**  
**SCHEDULE OF REAL ESTATE AND PERSONAL PROPERTY TAXES**  
**JULY 1, 2014 TO JUNE 30, 2015**

	Uncollected Taxes July 1, 2014	Commitments	Abatements and Adjustments	Collections Net of Refunds and Overpayments	Uncollected Taxes June 30, 2015	Uncollected Taxes Per Detail June 30, 2015
<b>Real Estate Taxes:</b>						
Levy of 2015	\$ -	\$ 13,940,075	\$ 434,461	\$ 13,185,428	\$ 320,186	\$ 320,186
Levy of 2014	325,504	-	58,627	253,229	13,648	13,648
Levy of 2013	3,337	-	17	-	3,320	3,320
Levy of 2012	2,865	-	-	-	2,865	2,865
Levy of 2011	28,789	-	-	-	28,789	28,789
Prior Years	4,881	-	-	-	4,881	4,881
	<u>365,376</u>	<u>13,940,075</u>	<u>493,105</u>	<u>13,438,657</u>	<u>373,689</u>	<u>373,689</u>
<b>Personal Property Taxes:</b>						
Levy of 2015	-	1,063,856	680	1,046,646	16,530	16,530
Levy of 2014	12,111	-	-	4,406	7,705	7,705
Levy of 2013	4,605	-	-	668	3,937	3,937
Levy of 2012	1,908	-	-	542	1,366	1,366
Levy of 2011	1,406	-	-	309	1,097	1,097
Prior Years	757	-	-	-	757	757
	<u>20,787</u>	<u>1,063,856</u>	<u>680</u>	<u>1,052,571</u>	<u>31,392</u>	<u>31,392</u>
<b>Total Real Estate and Personal Property Taxes</b>	<u>\$ 386,163</u>	<u>\$ 15,003,931</u>	<u>\$ 493,785</u>	<u>\$ 14,491,228</u>	<u>\$ 405,081</u>	<u>\$ 405,081</u>

**CITY OF NORTH ADAMS, MASSACHUSETTS  
SCHEDULE OF MOTOR VEHICLE EXCISE TAXES  
JULY 1, 2014 TO JUNE 30, 2015**

	<b>Uncollected Taxes July 1, 2014</b>	<b>Commitments</b>	<b>Abatements and Adjustments</b>	<b>Collections Net of Refunds and Overpayments</b>	<b>Uncollected Taxes June 30, 2015</b>	<b>Uncollected Taxes Per Detail June 30, 2015</b>
<b>Motor Vehicle Excise Taxes:</b>						
Levy of 2015	\$ -	\$ 950,572	\$ 32,261	\$ 805,007	\$ 113,304	\$ 113,304
Levy of 2014	91,777	119,250	17,094	158,705	35,228	35,228
Levy of 2013	29,714	9	2,120	11,628	15,975	15,975
Levy of 2012	15,299	-	143	3,199	11,957	11,957
Levy of 2011	11,937	-	-	1,476	10,461	10,461
Prior Years	66,535	-	-	3,546	62,989	62,989
<b>Total Motor Vehicle Excise Taxes</b>	<b>\$ 215,262</b>	<b>\$ 1,069,831</b>	<b>\$ 51,618</b>	<b>\$ 983,561</b>	<b>\$ 249,914</b>	<b>\$ 249,914</b>

**CITY OF NORTH ADAMS, MASSACHUSETTS  
SCHEDULE OF TAX LIENS AND TAX FORECLOSURES  
JULY 1, 2014 TO JUNE 30, 2015**

	<b>Uncollected Accounts July 1, 2014</b>	<b>Commitments</b>	<b>Abatements and Adjustments</b>	<b>Collections Net of Refunds and Overpayments</b>	<b>Uncollected Accounts June 30, 2015</b>	<b>Uncollected Accounts Per Detail June 30, 2015</b>
<b>Tax Liens</b>	\$ 2,313,663	\$ 391,067	\$ -	\$ 282,964	\$ 2,421,766	\$ 2,421,766
<b>Tax Foreclosures</b>	\$ 199,668	\$ -	\$ -	\$ 1,813	\$ 197,855	\$ 197,855